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#### ILLINOIS COMMERCE COMMISSION

Cook County State's Attorney	)	CHIEF CLERK'S OFFI
Motion for Stay of Commencement of	)	ICC Docket No. 01-0066
Customer Education and Order Requiring	)	
Neustar to Demonstrate that the 847 NPA	)	•
Is, in Fact, Exhausted	)	

## NEXTEL COMMUNICATIONS, INC.'S RESPONSE TO THE COOK COUNTY STATE'S ATTORNEY'S MOTION FOR SUBPOENAS DUCES TECUM

Nextel Communications, Inc. ("Nextel") hereby objects to the Motion for Issuance of Subpoenas Duces Tecum filed on February 28, 2001 by the Cook County State's Attorney's Office ("State's Attorney"). In its motion, the State's Attorney fails to provide support for its unprecedented request that the Hearing Examiners issue subpoenas to (1) NANPA, (2) all telecommunications service providers holding NXX and NXX-X codes in the 847 NPA, or (3) the Illinois Commerce Commission ("Commission") Staff requiring each of those entities to produce and disclose to the State's Attorney all NXX and NXX-X code utilization data filed, or required to be filed with the NANPA on February 1, 2001 relating to the 847 NPA as well as all updated and supplemental NRUF reports relating to NXX and NXX-X code utilization. The subpoenas requested by the State's Attorney and the State's Attorney's ensuing access to the disaggregated confidential and proprietary data filed by the carriers, including Nextel, however, is expressly precluded by both the Federal Communications Commission's ("FCC") March 31,

2000 Numbering Resource Optimization Order<sup>1</sup> and the FCC's September 28, 1998 Memorandum Opinion and Order<sup>2</sup> and should therefore be denied.

The motion should be denied for the additional reasons that it ignores the Commission's January 24, 2001 Order in Docket No. 01-0065<sup>3</sup> wherein the Commission ordered that the same information requested by the State's Attorney be provided to J. Seamus Glynn and fails to explain how providing the data to the State's Attorney would further aid the Commission in effectively carrying out its numbering administrative duties.

In support of its objection, Nextel states as follows:

- 1. On March 31, 2000, the FCC adopted a mandatory utilization data reporting requirement that provides that each carrier shall submit specified data to the North American Numbering Plan Administrator ("NANPA"), NeuStar, Inc., twice a year. (NRO Order, ¶¶ 5, 67.)
- 2. The carriers serving 312, 630, 708 and 773 Numbering Plan Areas, including Nextel, filed their number utilization data with the NANPA on February 1, 2001.

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See Numbering Resource Optimization, Report and Order and Further Notice of Proposed Rulemaking, 15 FCC Rcd. 7574, CC Docket No. 99-200, par. 81 (rel. Mar. 31, 2000) ("NRO Order").

See Memorandum Opinion and Order and Order on Reconsideration, In the Matter of Petition for Declaratory Ruling and Request for Expedited Action on the July 15, 1997 Order of the Pennsylvania PUC Re Area Codes 412, 610, 215 and 717; Implementation of the Local Competition Provisions of the Telecommunications Act of 1996, 13 FCC Rcd. 19009, CC Docket No. 96-98, par. 49 (rel. Sept. 28, 1998) ("FCC's 9/28/98 Opinion and Order").

As evidenced by its Response to the Government and Intervenors Motion to Obtain Access to Telephone Number Utilization Data filed November 21, 2000, Nextel strongly contests the Commission's right to provide disaggregated data to J. Seamus Glynn. Nextel also finds it extremely disturbing and inappropriate that the Commission appointed Mr. Glynn, the carriers' most vocal adversary, as its "expert" and disputes the accuracy of Mr. Glynn's analysis. However, the fact remains that the Commission ordered that Mr. Glynn receive the precise proprietary data requested by the State's Attorney, and Mr. Glynn's February 13, 2001 Report indicates that Mr. Glynn has received and is analyzing such data purportedly for the benefit of the Commission.

- 3. Nextel filed its data with the understanding that Neustar would "[m]anage proprietary data and competitively sensitive information and maintain the confidentiality thereof" as required by 47 C.F.R. § 52.13. (See also NRO Order, ¶ 75.)
- 4. At the time it filed its data, Nextel understood that the state commissions, including the Commission, would have access to the data in order for the state commissions to effectively carry out their duties as delegated by the FCC in the NRO Order. (Id., ¶¶ 75, 81.)
- 5. In submitting its data, however, Nextel also relied on the FCC's expressed intent that no entity, other than the FCC, the NANPA or the state commissions, would have access to the disaggregated data. Specifically, the FCC ruled that

state commissions shall have access to the disaggregated data submitted to the NANPA, and may choose to request copies directly from carriers, provided that the state commission has appropriate protections in place (which may include confidentiality agreements or designation of information as proprietary under state law) that would **preclude** disclosure to any entity other than the NANPA or the Commission.

 $(Id., \P 81.)^4$ 

- 6. The State's Attorney Motion states that the "FCC was silent as to whether other bodies of state government, such as the State's Attorney, could also have access to the data."

  (Mot. at 3.) This statement ignores the clear language of paragraph 81 of the NRO Order that specifically precludes the State's Attorney's request.
- 7. In addition to the clear ban on access expressed in the NRO Order, the FCC's 9/28/98 Opinion and Order also precludes the precise type of access to proprietary carrier data

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The State's Attorney's Office's willingness to sign the Protective Order attached to its motion in order to obtain the disaggregated data misses the point because paragraph 81 mandates that the state commissions sign protective orders or institute other appropriate protections to preclude carrier data from being disclosed to any entity other than the FCC or the NANPA. (See NRO Order, ¶ 81.) It simply does not allow, as the State's Attorney's Motion presumes, the Commission to disseminate carrier data to third parties after the third party signs a protective order with the state commission.

that the State's Attorney attempts to justify by referencing the importance of the Commission's hearing process. (See e.g. Mot. at 6-7.) In paragraph 49 of the FCC's 9/28/98 Opinion and Order, the FCC authorized the Pennsylvania Commission to conduct hearings wherein certain evidence, including the carriers' confidential and proprietary information and data, could be presented. However, the FCC expressly "request[ed] that the Pennsylvania Commission not share the information with any party or entity other than this Commission." (emphasis added.)

- 8. Thus, not only does the State's Attorney's Motion fail to provide support for its unprecedented request, it fails to counter two FCC mandates banning such access.
- 9. Finally, the State's Attorney's Motion ignores the Commission's January 24, 2001 Order in Docket No. 01-0065 wherein the Commission ordered that the same information requested by the State's Attorney be provided to J. Seamus Glynn, an "expert" designated by entitics purportedly seeking to protect the public's interest, like the State's Attorney. (See e.g. Mot. at 8.) The Commission stated that it provided Mr. Glynn access to the proprietary data so that he could process the data to allow the Commission to effectively carry out its numbering administrative duties. In the face of the Commission's January 24, 2001 Order, the State's Attorney fails to demonstrate that providing the data to the State's Attorney would aid the Commission in effectively carrying out its numbering administrative duties.

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As indicated above, Nextel strongly contests the Commission's right to provide disaggregated data to J. Seamus Glynn, finds it extremely disturbing and inappropriate that the Commission appointed Mr. Glynn, the carriers' most vocal adversary, as its "expert", and disputes the accuracy of Mr. Glynn's analysis.

WHEREFORE, Nextel Communications, Inc. respectfully requests that the Commission deny the State's Attorney's motion for issuance of subpoenas duces tecum.

Respectfully submitted,

Nextel Communications, Inc.

One of its attorneys

Boyd J. Springer Susan L. Winders Jones Day Reavis & Pogue 77 West Wacker Chicago, IL 60601-1692 312/782-3939

### VERIFICATION

Michael B. Stern, certifies that he: (1) is the Government Affairs Manager for Nextel Communications, Inc.; (2) has read the "Response to the Cook County State's Attorney's Motion for Subpoenas Duces Tecum"; (3) is familiar with the facts stated therein; and (4) such facts are true and correct to the best of his knowledge.

Michael B. Sterr

SUBSCRIBED and SWORN to this 6th day of March, 2001.

Notary Public

\*\*OFFICIAL SEAL\*\*
LAURA MARIE QUARTELLO
NOTARY PUBLIC, STATE OF ILLINOIS
MY CORMISSION EXPIRES 10-15-2001

#### **CERTIFICATE OF SERVICE**

Susan L. Winders, an attorney, hereby certifies that on March 7, 2001, she served a copy of the "Response to the Cook County State's Attorney's Motion for Subpoenas Duces Tecum" upon the individuals shown on the attached Service List via U.S. First Class mail delivery. That same day, Ms. Winders certifies that she also served copies to the following individuals via Federal Express:

Ms. Donna M. Caton Chief Clerk Illinois Commerce Commission 527 East Capitol Avenue Springfield, IL 62701

Mr. Sherwin Zaban Hearing Examiner Illinois Commerce Commission 160 North LaSalle Street Suite C-800 Chicago, IL 60601-3104

Ms. Eva Moran Hearing Examiner Illinois Commerce Commission 160 North LaSalle Street Suite C-800 Chicago, IL 60601-3104.

Jugan L. Winders

# Service List NEXTEL/DOCKET NO. 98-0847

Sandy Tokarek Lockheed Martin IMS, NANPA Senior NPA Relief Planner-Central Region 213 River Farms Dr. West Warwick, RI 02893-1929	Tim Thompson & Michael Stern Nextel Communications, Inc. 400 W. Grand Ave. Elmhurst, IL 60126
David L. Heaton, Marie Spicuzza, Leijuana Doss & Allan Goldenberg Cook County State's Attorney's Office Environment & Energy Division 69 W. Washington, Ste. 700 Chicago, IL 60602	Boyd J. Springer Jones, Day, Reavis & Pogue 77 W. Wacker, Suite 3500 Chicago, IL 60601-1692
Carrie J. Hightman Schiff Hardin & Waite 6600 Sears Tower Chicago, IL 60606	Barry Matchett Illinois Commerce Commission State of Illinois Building 160 N. LaSalle, Ste. C-800 Chicago, IL 60601-3104
Lori Brosky Allegiance Telecom, Inc. 4 Westbrook Corporate Center, Ste. 400 Westchester, IL 60154	David S. Guin Atty. for Sprint Spectrum L.P. d/b/a Sprint PCS Ross & Hardies 150 N. Michigan Ave., Ste. 2500 Chicago, IL 60601-7567
Darrell S. Townsley MCI Worldcom, Inc. 205 N. Michigan Ave., Ste. 3700 Chicago, IL 60601	Jack A. Pace & Brian L. Crowe Assistant Corporation Counsel City of Chicago 30 N. LaSalle St., Ste. 900 Chicago, IL 60602-2580
David W. McGann Mpower Communications Corp. 1701 Golf Rd. Tower 2, 5 <sup>th</sup> Fl. Rolling Meadows, IL 60008	John F. Dunn & Cheryl Urbanski Attys. for AT&T Communications of Illinois, Inc. & AT&T Wireless PCS, Inc. 222 West Adams St., Ste 1500 Chicago, IL 60606
Joseph D. Murphy & Dennis K. Muncy Meyer, Capel, Hirschfeld, Muncy, Jahn & Aldeen, P.C. 306 W. Church St., PO Box 6750 Champaign, IL 61826-6750	Patricia Fleck Illinois Bell Telephone Company 225 W. Randolph St., Fl. 30C Chicago, IL 60606

Peter J. Long Southwestern Bell Mobile Systems, Inc. SBC Wireless, Inc. – Great Lakes Region 2000 W. Ameritech Center Dr., 3H82 Hoffman Estates, IL 60195-5000	Edward Butts Attorney for Illinois Bell Telephone Company d/b/a Ameritech Illinois 1800 W. Hawthorne Lane West Chicago, IL 60185
Laura Holloway Nextel Communications, Inc. 2001 Edmund Halley Dr. Reston. VA 20191-3436	Thomas H. Rowland Rowland & Moore 55 E. Monroe St., Ste. 3230 Chicago, IL 60603
Eric D. Kurtz & Kristen Smoot 21 <sup>st</sup> Century Telecom of Illinois, Inc. 350 N. Orleans, Ste. 600 Chicago, IL 60654	Kimberly D. Wheeler Counsel for NeuStar, Inc. Morrison & Foerster LLP 2000 Pennsylvania Ave., NW, Ste. 500 Washington, DC 20006-1886
Matthew H. Berns Focal Communications Corporation 200 N. LaSalle St. Chicago, IL 60601	Nancy Wells AT&T 913 S. 6 <sup>th</sup> St., Fl. 3 Springfield, IL 62703
Carol P. Pomponio XO Illinois, Inc. 303 East Wacker Concourse Level Chicago, IL 60601	Mary Rhodes Adelphia Business Solutions of Illinois, Inc. DDI Plaza Two 500 Thomas St., Ste. 400 Bridgeville, PA 15017
Patrick N. Giordano & James L. Lucari Attys. for XO Illinois, Inc. Giordano & Associates 55 E. Monroe St., Ste. 3040 Chicago, IL 60603	Steven Day Metrocall, Inc. 6677 Richmond Highway Alexandria, VA 22036
Karen L. Lusson Citizens Utility Board 349 S. Kensington Avenue LaGrange, IL 60525	William Haas Ovation Communications, Inc. d/b/a McLeod USA Telecommunications Services, Inc. McLeod USA Technology Park 6400 C Street, S.W. Cedar Rapids, IA 52406
Christian F. Binnig, Joseph Paul Weber & Kara Gibney Mayer, Brown & Platt 190 S. LaSalle St. Chicago, IL 60603	Dennis M. Doyle, V.P Telecommunications Arch Communications, Inc. 1800 West Park Dr., Ste. 250 Westborough, MA 01581-3912

Janice A. Dale Assistant Attorney General Public Utilities Bureau 110 W. Randolph St., 12 <sup>th</sup> Fl. Chicago, IL 60601	Lera Thomas Net-Tel Corporation 1023 31 <sup>st</sup> St. NW Washington, DC 20007-4401
Roy W. Sears Eckhart, McSwain, Silliman & Sears One First National Plaza 21 S. Clark St., Ste. 3160 Chicago, IL 60603-2006	Y. Eleanor Willis-Camara & Ken Zinghini Winstar Wireless, Inc. 1615 L Street, NW, Ste. 1260 Washington, DC 20036
Derrick Porter Ameritech Cellular Services, Inc. 1515 Woodfield Rd., Ste. 1400 Schaumburg, IL 60173	Lee Amundsen Prefered Networks 5210 Capitol Dr. Wheeling, IL 60090
Carl Borruso North American Tele 3 Expressway Plz. Roslyn Heights, NY 11577	Stan Henderson American Paging 5623 W. Touhy Ave. Niles, IL 60714
Sam Carter Verizon Wireless 1600 Gold Rd., Ste. 100 Rolling Meadows, IL 60008	Henry Kelly O'Keefe, Ashenden, Lyons & Ward 30 N. LaSalle St., Ste. 4100 Chicago, IL 60602
Tracy Chapron Cellular Paging 16733 Parthenia St., Unit 2 North Hills, CA 91343-4634	Paul Koewers Metrocall 40 Palafox Pensacola, FL 32501
Tom Climer Intermedia Comm 3625 Queen Palm Dr. Tampa, FL 33619	James Leach 111 Pfingsten Rd., Ste. 400 Deerfield, IL 60015
Tony Czech Heartland Communications 4032 N. Nashville Ave. Chicago, IL 60634	Bryan Jones Aerial Communications 8410 W. Bryn Mawr Ave. Chicago, IL 60631
Bill Truscott MetraCall 1919 S. Highland Ave., 212C Lombard, IL 60148	Frederick M. Joyce, Esq. Alston & Bird, LLP 601 Pennsylvania Ave., North Bldg. 11 <sup>th</sup> Fl. Washington, DC 20004
Daniel Gonos Winstar Communications 6978 Cedar Brook Bloomfield Hills, MI 48301	Ken Linghini Winstar Telecommunications 638 Third Ave., Floor 10 New York, NY 10017-4024

Paula Hall Teligent 8065 Leesburg Pike, Ste. 300 Vienna, VA 22812	Bob Lyons Multi Computer Systems 817 S. Kay, Unit 3 Addison, IL 60101
Rudy Ingram Chatham Beper Services 8232 S. Cottage Grove Chicago, IL 60619	Daniel E. Meldazis Focal Communications 200 N. LaSalle St. Chicago, IL 60601
Jacqueline Randall Level 3 Communications 1025 El Dorado Blvd. Broomfield, CO 80021	Dillon Murchison Paramount Wireless 225 Baronne St., Ste. 1704 New Orleans, LA 70112
Richard Heatter MGC Communications 171 Sullys Trail, Suite 202 Pittsford, NY 89126	Patrick J. Nash, Jr. PCS PrimeCo Personal Communications Pretzel & Stouffer, Chartered One South Wacker Dr., Suite 2525 Chicago, IL 60606
John Ratini Director of Engineering-Midwest TSR Wireless LLC 1336 N. Roselle Rd. Schaumburg, IL 60194	Renata Suida Pagemart 3333 Lee Parkway, Ste. 100 Dallas, TX 75206
Steven Senak Geotek Communications 20 Craig Rd. Montvale, NJ 07645	Mary Whitting U.S. Xchange, LLC 20 Monroe Ave., N.W., Ste. 450 Grand Rapids, MI 49503
Steve Shirk Paging USA 932 W. Mound St. Columbus, OH 43223	Ed Gordon Metrocall 2235 Enterprise Dr., Ste. 3506 Westchester, IL 60154
Ken Pavlowski Source One Wireless 660 S. Federal Chicago, IL 60605	David Plott Conxus Spectrum 15 S. Main St., Ste. 400 St. Louis, MO 63141
Michael J. Nighan Frontier Local Services 180 S. Clinton Ave. Rochester, NY 14646	Jason Vanick Megsinet 225 W. Ohio St., Ste. 200 Chicago, IL 60610
Steven W. Osborn Beeper Mart, Inc. 6745 W. Johnson Rd. LaPorte, IN 46350-8248	Jim Lambeth Director Of Telecom For Engineering Metrocall, Inc. 40 South Palafox St. Pensacola, FL 32501

Joe Richmond Mobile Communication 1701 E. Woodfield Rd., Ste. 820 Schaumburg, IL 60173-5133	Richard Vanderwoude One Stop Telecom 4900 Reilly Pl. Lisle, IL 60532
Craig Stapel Millenium Group 120 Bishops Way Brookfield, WI 53005	Bill Wigginton Pagenet 4965 Preston Park Blvd., Ste. 600 Plano, TX 75093
Rebecca Sullivan Map Mobile 840 Green Briar Circle Chesapeake, VA 23320	Abbey Jensen Level 3 Communications 1450 Infinity Dr. Louisville, CO 80027
Victor Koth Sprint PCS 5600 River Rd., Ste. 500 Rosemont, IL 60018	J. Seamus Glenn Associate Director Citizens Utility Board 208 S. LaSalle St., Ste. 1760 Chicago, IL 60604
Les Saldanha Optel Telcom 2222 W. Mockingbird Dallas, TX 75247	Jennifer Imbag Telecom Specialist TSR Wireless LLC 21300 Erwin St. Woodland Hills, CA 91367
Thomas R. Stanton Office of General Counsel Illinois Commerce Commission 160 N. LaSalle St., Suite C-800 Chicago, IL 60601-3104 mailto:tstanton@icc.state.il.us	